

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00  
SSO-00 INRE-00 COME-00 H-01 INR-07 IO-13 L-03  
OIC-02 OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15  
TRSE-00 ACDA-12 CU-04 /080 W  
-----053367 271121Z /16

O R 270930Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4717  
INFO AMEMBASSY BERLIN  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY ROME  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
USMISSION USNATO  
USMISSION USBERLIN  
USIA WASHDC  
USDEL MBFR VIENNA  
USCINCEUR

LIMITED OFFICIAL USE SECTION 1 OF 2 BELGRADE 0624

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E O 11652: N/A  
TAGS: CSCE, OCON  
SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, JANUARY 26

SUMMARY: SOVIETS OFFERED SOME SMALL SIGNS OF AT LEAST  
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OPTICAL FLEXIBILITY IN DRAFTING GENERAL POLITICAL CON-  
CLUSIONS AND FOLLOW-UP LANGUAGE, BUT NO BREAKTHROUGHS  
WERE REGISTERED.MOST SIGNS CONTINUED TO SUGGEST A  
STONEWALL OPERATION ALBEIT ONE CONDUCTED WITH A BIT MORE  
STYLE AND TACT (EXCEPT ON CBMS) THAN LAST WEEK.  
END SUMMARY.

1. DG-6 -- DRAFTING GROUP CLEARED UP AT LEAST TEMPORARILY ONE OF ITS PROBLEMS WITH FACTUAL LANGUAGE PORTION OF CONCLUDING DOCUMENT, AGREEING TO BRACKET PHRASE "AND USEFUL" DESIRED BY SOVIETS AS MODIFIER OF "THOROUGH EXCHANGE OF VIEWS" DESCRIPTIVE LANGUAGE TAKEN FROM FINAL ACT. IT SPENT REST OF ITS TIME WORKING ON OPENING PORTION OF GENERAL POLITICAL CONCLUSIONS SECTION (BM/65'S THREE PARAGRAPHS ON STATE OF DETENTE AND RELATIONSHIP OF CSCE THERETO). EAST MOVED AWAY FROM ITS INSISTENCE ON BRIEF, UNACCEPTABLE FORMULATION IN SOVIET PAPER, BUT WIDE RANGE OF NEUTRAL/NON-ALIGNED AND WESTERN SPEAKERS POINTED OUT THAT GDR REDRAFT LEAVES OUT INDICATION THAT DETENTE PROCESS HAS NOT BEEN COMPLETELY SMOOTH SINCE HELSINKI. DESPITE URGINGS THAT THIS CONCEPT IS NECESSARY TO PRESERVE CREDITILITY FOR CONCLUDING DOCUMENT, EASTERN REPS GAVE NO INDICATION BY END OF MEETING WHETHER GDR DRAFT IS MEANT AS REAL NEGOTIATING TEXT OR WHETHER IT WAS INTRODUCED MERELY IN ORDER TO CREATE APPEARANCE OF FLEXIBILITY.

2. BASKET ONE (CBMS) -- WARSAW PACT INFLEXIBILITY EMERGED MORE NAKEDLY THAN EVER IN DRAFTING GROUP DEBATE, AS SOVIETS AND OTHER PACT SPEAKERS SOUGHT TO SHIFT FOCUS OF DISCUSSION TO SOVIET-PROPOSED SPECIAL CONSULTATIONS ON SECURITY QUESTIONS. MEETING OPENED WITH TABLING BY CANADA OF A REVISED SECOND PARAGRAPH TO YUGOSLAV LIMITED OFFICIAL USE

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COMPOSITE TEXT ON PRIOR NOTIFICATION OF MAJOR MOVEMENTS (TEXT SEPTTEL). BULGARIAN REP, IN LONG PREPARED STATEMENT BELITTLING IMPORTANCE OF CBMS IN RELATION TO LARGER SECURITY ISSUES, SAID HIS DELEGATIONS'S "FORMAL INSTRUCTIONS" WOULD FORBID ACCEPTING ANY CHANGES IN THE COMMITMENTS EMBODIED IN THE FINAL ACT, WHICH HE SAID THE PROPOSALS UNDER DISCUSSION WOULD DO. PARADE OF WARSAW PACT SPEAKERS, STRESSING INVIOABILITY OF FINAL ACT AND COMPLEXITY OF CBM ISSUES, ARGUED THAT FURTHER USEFUL CONSIDERATION OF CBM PROPOSALS WOULD BE POSSIBLE ONLY WITH CONVENING OF SPECIAL CONSULTATIONS OF SORT PROPOSED BY THE SOVIET UNION. US AND HALF A DOZEN OTHER NATO REPS, SUPPORTED BY AUSTRIAN, SWISS, SWIDISH, YUGOSLAV, MALTESE AND ROMANIAN REPS, INSISTED THAT BELGRADE MEETING HAD MANDATE AND RESPONSIBILITY TO CONSIDER CBM PROPOSALS WHICH WERE BEFORE IT AND AT LEAST TO EXCHANGE SERIOUS DETAILED VIEWS. AUSTRIAN QUESTIONED WHETHER WORK OF DRAFTING GROUP COULD USEFULLY PROCEED GIVEN POSITION OF WARSAW PACT DELEGATIONS. SWIDISH DEL CHALLENGED BULGARIAN REP TO SAY HOW ONE COULD EXPECT USEFUL SPECIAL CONSULTATIONS ON PROPOSALS ON WHICH THOSE WHO WERE RECOMMENDING CONSULTATIONS HAD FRUSTRATED ALL

SERIOUS DISCUSSION IN BELGRADE.

3. BASKET TWO -- IN OBSERVANCE OF A GENTLEMENT'S AGREE-  
MENT TO AVOID CARRYING DISCUSSION OF ANY ONE PROPOSAL  
OVER TO A SECOND SESSION, DRAFTING GROUP LEFT POLISH  
PROPOSAL E/5 TO BEGIN DRAFTING LANGUAGE COVERING  
INFORMATION EXCHANGE BASED ON PROPOSALS E/3, BM/24,  
BM/42, AND EC-9 COMPOSITE TEXT. EC REP FOCUSED DIS-  
CUSSION ON COMPOSITE TEXT, SPECIFICALLY PREAMBULAR  
LANGUAGE, AND FIRST AND THIRD OPERATIVE PARAGRAPHS OF  
SECTION ON INFORMATION. PREAMBLE WAS QUICKLY SET ASIDE,  
HOWEVER, IN FAVOR OF SUBSTANTIVE SUB-PARAGRAPH. NON-  
CONTROVERSIAL FIRST OPERATIVE PARAGRAPH ON WORK OF ECE  
ON HARMONIZATION OF STATISTICAL MOMENCLATURE WAS  
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SUBJECTED BY EASTERN DELEGATIONS TO A FEW PERFUNCTORY  
OBJECTIONS. WHAT FINALLY EMERGED WAS FOLLOWING TEXT  
WHICH WAS "MENTALLY REGISTERED"?/:

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00  
SSO-00 INRE-00 COME-00 H-01 INR-07 IO-13 L-03  
OIC-02 OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15  
TRSE-00 ACDA-12 CU-04 /080 W  
-----053446 271117Z /16

O R 270930Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4718  
INFO AMEMBASSY BERLIN  
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AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
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AMEMBASSY ROME

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AMEMBASSY WARSAW  
USMISSION USNATO  
USMISSION USBERLIN  
USIA WASHDC  
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BEGIN TEXT. TO CONTRIBUTE TO THE QUICKEST POSSIBLE  
COMPLETION OF THE WORK UNDERTAKEN IN THE ECE ON THE  
COMPARABILITY OF STATISTICAL NOMENCLATURES, AND, IN  
PARTICULAR, THE COMPILATION OF A CONVERSION KEY. END TEXT.  
DISCUSSION OF FIRST SENTENCE OF THIRD SUB-PARAGRAPH OF  
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EC-9 TEXT ON INFORMATION FAILED TO PRODUCE AGREE-  
MENT. WHILE SOVIET REP PROPOSED THE FOLLOWING BRACKETED  
TEXT FOR CONSIDERATION, MEETING DREW TO A CLOSE WITHOUT  
RESOLVING DISPUTE OVER USE OF LANGUAGE TO REPLACE  
"STATISTICAL SERIES":

BEGIN TEXT. TO PUBLISH BEGIN BRACKET AS QUICKLY AS  
POSSIBLE END BRACKET BEGIN BRACKET WITHIN 12 MONTHS OF  
THE PERIOD TO WHICH THEY RELATE END BRACKET BEGIN  
BRACKET IF TECHNICALLY POSSIBLE WITHIN 12 MONTHS END  
BRACKET OF STATISTICAL DATA CONTAINING INFORMATION ON  
TRADE, PRODUCTION, CONSUMPTION, AND NATIONAL  
INCOME. END TEXT. THE REMAINING PROPOSALS ON  
COMMERCIAL EXCHANGES, WHICH MAY INCLUDE E/3, BM/29,  
BM/E/9, AND PRESUMABLY, E/5, WILL BE DISCUSSED AT THE  
DRAFTING GROUP'S NEXT MEETING.

4. WHILE THERE WAS A GREATER DISPLAY OF ACTUAL DRAFTING  
WORK DURING THE SESSION, FROM THE PETTY ARGUMENTS  
ADVANCE IT WAS OBVIOUS THAT EASTERN DELS ARE NOT  
READY TO MAKE SERIOUS EFFORT TO FIND COMPROMISE LANGUAGE  
FOR MAJOR PROPOSALS.;

5. BASKET THREE -- IN EFFORT TO RETURN TO MORE SUBSTANTIVE  
ISSUES, WESTERN REPS PROPOSED AT START OF INFORMAL  
SESSION THAT DRAFTING PROCESS BE RETURNED TO SEQUENTIAL  
PROCESSION THROUGH BASKET THREE, WITH DISCUSSION OF  
EDUCATION FOLLOWED BY RETURN TO HUMAN CONTACTS AND  
INFORMATION TEXTS. DANISH REP, SUPPORTED BY US AND  
CANADA, ARGUED THAT IN VIEW OF LACK OF CONSENSUS ON

YEAR OF CULTURAL COOPERATION, GROUP SHOULD MOVE TO EDUCATION  
TEXTS AND ORDERLY DISCUSSION OF REST OF BASKET THREE  
SINCE ONLY EQUAL DISCUSSION OF ALL SECTIONS OF BASKET  
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COULD ASSURE BALANCED DOCUMENT. EASTERN REPS RESISTED  
PROPOSAL ON GROUNDS THAT DELEGATES SHOULD PURSUE  
CONSENSUS WHEREVER IT APPEARS POSSIBLE, BUT AT END  
ACCEPTED VIEW THAT DISCUSSION SHOULD BE ORDERLY AND  
SEQUENTIAL. GROUP THUS REACHED "GENTLEMEN'S AGREEMENT"  
THAT UPON COMPLETION OF CULTURAL DISCUSSION, DRAFTING  
WOULD PROCEED IN SEQUENCE WITH SECTIONS OF BASKET.  
REMAINDER OF SESSION WAS THEN DEVOTED TO CONTINUATION  
OF DISCUSSION ON YEAR OF CULTURAL COOPERATION. DISAGREE-  
MENT PERSISTED ON SCOPE AND OBJECTIVES OF CULTURAL YEAR,  
WITH EASTERN DELS ADVANCING FORMULATIONS WHICH IMPLY  
MANDATE AND FINANCIAL COMMITMENT IMPOSSIBLE FOR MOST  
WESTERN STATES TO ACCEPT. FRENCH REP SUGGESTED THAT  
MODALITIES FOR CULTURAL YEAR BE LEFT FOR DISCUSSION  
THROUGH UNESCO FORUM, AND THIS MAY EVENTUALLY  
PROVE ONLY WAY OF BRIDGING TEXTS. WESTERN DELS BELIEVE  
THAT DISCUSSION CAN BE CONCLUDED JANUARY 27 (WITH OR  
WITHOUT CONSENSUS ON TEXT). GROUP SHOULD THEN TURN TO  
EDUCATION PROPOSALS, INCLUDING LANGUAGES AND ARCHIVES.  
HUMAN CONTACTS MAY THEN BE TAKEN UP EARLY NEXT WEEK,  
PERHAPS IN CONJUNCTION WITH TABLING OF A NEUTRAL/NON-  
ALIGNED COMPROMISE TEXT THAT IS IN THE WORKS.

6. FOLLOW-UP-- DANISH AND SOVIET REPS TABLED NEW  
VERSIONS OF DRAFTING DOCUMENTS (TEXTS SEPT-EL), EACH  
REFLECTING SLIGHT MODIFICATION OF MAJOR POSITIONS.  
DANISH PAPER INCORPORATED PHRASE "BY SUCCESSIVE MEETINGS  
AT APPROPRIATE INTERVALS" IN EFFECT TO ACCOMMODATE  
ROMANIAN INSISTENCE ON INCLUSION OF PERIODICITY IDEA.  
ROMANIAN REP REJECTED THIS FORMULATION, INSISTING AN  
INCLUSION OF STRONGER REFERENCE TO REGULARITY.  
SOVIET REP, WHILE WELCOMING DANISH INITIATIVE, REJECTED  
REFERENCE TO ADOPTION OF YELLOW-BOOK PROCEDURES MUTATIS  
MUTANDIS AS PRIMARY BASIS FOR MADRID MEETING. SOVIET  
PAPER REPRESENTS ONLY SLIGHT IMPROVEMENT, WITH VAGUELY  
WORDED, UNSATISFACTORY REFERENCE TO MUTATIS MUTANDIS  
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FORMULA AND SAME DATES (OCT-DEC 1980) FOR DURATION  
OF MEETING.  
GOLDBERG

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BELGRA00624  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
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**Litigation History:**  
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**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
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**TAGS:** OCON, CSCE  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014